

Statistical bulletin

Conceptions in England and Wales: 2011

Annual statistics on conceptions to residents of England and Wales; numbers and rates, by age group including women aged under 18 years.



Release date: 26 February 2013

Next release: 25 February 2014

Table of contents

- 1. Key findings
- 2. Summary
- 3. Number of conceptions and conception rates
- 4. Marital status at conception
- 5. Age at conception
- 6. Why do teenage conceptions matter?
- 7. Conceptions leading to abortion
- 8. Conceptions by area of usual residence
- 9. Under 18 conceptions by area of usual residence
- 10. Users and uses of conception statistics
- 11. Further information
- 12. References
- 13. Background notes

1. Key findings

- The under 18 conception rate for 2011 is the lowest since 1969 at 30.9 conceptions per thousand women aged 15–17
- The estimated number of conceptions to women aged under 18 also fell to 31,051 in 2011 compared with 34,633 in 2010, a decrease of 10%
- The estimated number of conceptions to girls aged under 16 was 5,991 in 2011, compared with 6,674 in 2010 (a fall of 10%)
- In 2011 there were an estimated 909,109 conceptions, compared with 909,245 in 2010, a decrease of less than 0.1%
- Conception rates in 2011 increased for women aged 30 years and over, stayed the same for women aged 25–29 and decreased for women aged under 25 years

2. Summary

This statistical bulletin presents estimated annual conceptions occurring to women usually resident in England and Wales in 2011. Conception statistics bring together records of birth registrations collected under the Births and Deaths Registration Act (1953) and abortion notifications received under the Abortion Act (1967), amended by the Human Fertilisation and Embryology Act (2008). They include all pregnancies of women usually resident in England and Wales which lead to one of the following outcomes:

- a maternity registered in England and Wales at which one or more live births or stillbirths occur, or
- a termination of a pregnancy by abortion under the 1967 Act, which takes place in England and Wales.

Conceptions do not include miscarriages or illegal abortions (see background note 2).

Conceptions are analysed primarily using numbers, rates and the percentage leading to abortion. The statistics are tabulated by age, area of usual residence of woman and marital status.

This is the first time that the Office for National Statistics (ONS) has published annual 2011 statistics on conceptions for women usually resident in England and Wales. Provisional under 18 quarterly data have previously been published to provide a more timely indication of trends to enable monitoring by local authorities on levels of teenage pregnancy. An explanation of the difference between provisional and final data is included in the metadata published as part of the Vital Statistics: Population and Health Reference Tables.

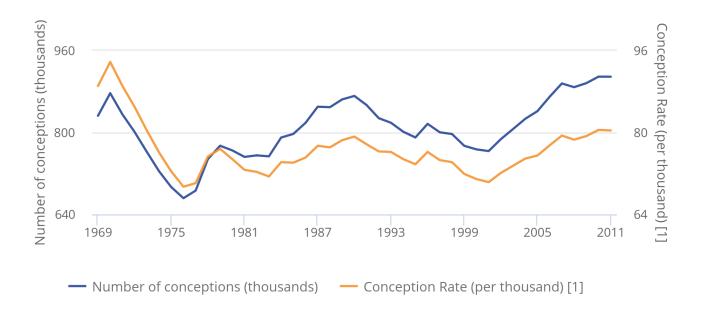
Conception rates for England and Wales 2002-2010 included in this publication have been calculated using revised mid-year population estimates which take account of the 2011 Census. Figures may therefore differ slightly from those previously published. The subnational conception rates for 2002-2010 will be revised in future releases following the population estimate revisions (to be published in March/April 2013) to take account of the 2011 Census.

3. Number of conceptions and conception rates

In 2011, the estimated number of conceptions in England and Wales fell by less than 0.1% to 909,109 from 909,245 in 2010. Conceptions have generally been rising since 2001, despite falling slightly in 2008 and 2011. This is the second consecutive year where conceptions have exceeded 900,000 since the Abortion Act (1967) came into force. Prior to 1969, the first full year for which abortions data are available, the number of conceptions was equivalent to the number of maternities.

Figure 1: The number of conceptions (in thousands) and the conception rate in England and Wales, 1969–2011

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Source: Office for National Statistics

Notes:

1. Rates have been calculated using the latest population estimates. Rates for 2002-2010 have been calculated using the revised mid-year population estimates which take account of the 2011 Census.

As can be seen from Figure 1, following the introduction of the Abortion Act (1967) in 1968 the number of conceptions increased. The sudden decline in conceptions in the early to mid 1970s, despite a rise in the number of women in childbearing ages could be explained by the increased use of contraception (Wellings and Kane, 1999). Oral contraception was introduced in 1961, but this was only available to married women and was a chargeable prescription. Births peaked in 1964, so maternities would have been falling (in part due to use of contraception) when the Abortion Act (1967) came into force. In 1970 there was a mandate for family planning clinics to start treating single women. In 1974 contraception became free on the National Health Service (NHS), opening up services to women regardless of marital status and ability to pay.

There have been a number of scares about the safety of the contraceptive pill (<u>Wellings and Kane, 1999</u>). These pill scares deterred some women from using the pill as a method of contraception due to concerns about their health (<u>Wood et al, 1997</u>). This may have led to a number of women using less reliable methods of contraception or no contraception at all. These pill scares correspond to increases in the number of conceptions and occurred in 1976–77, 1983, 1986 and 1995–96.

The gradual increase in conceptions from 2001 onwards results from an increased number of conceptions to women at all ages with the exception of those aged under 20. Factors influencing the increasing age at conception is explored in a later section.

The conception rate for 2011 decreased very slightly to 80.4 conceptions per thousand women aged 15–44, from 80.5 in 2010, a decrease of less than 0.1%. The proportion of all conceptions resulting in a maternity in 2011 was 79%, the same as 2010. This proportion has remained fairly stable over the last two decades.

The size of the female population at child bearing age (women aged 15–44) will influence the number of conceptions. The composition of the female population will also influence the number of conceptions as there are peak age groups for maternities (25–29 and 30–34) and abortions (20–24) and the relative sizes of these groups will impact upon the number of conceptions. Changes in the size of the population are determined by births of females in previous years, mortality and migration.

The very slight fall in the overall conception rate between 2010 and 2011 was driven by a 0.1% decrease in the number of conceptions and a 0.04% rise in the female population at child bearing age.

4. Marital status at conception

There has been a long-term rise in the proportion of conceptions (and births) occurring outside marriage. In 2011 conceptions outside of a marriage/civil partnership accounted for 57% of all conceptions in England and Wales, compared with 52% in 2001. In contrast, only 44% of conceptions occurred outside marriage in 1991. In 2011 the proportion of conceptions outside marriage/civil partnership which resulted in a maternity was 69%, compared with 93% of conceptions inside marriage/civil partnership.

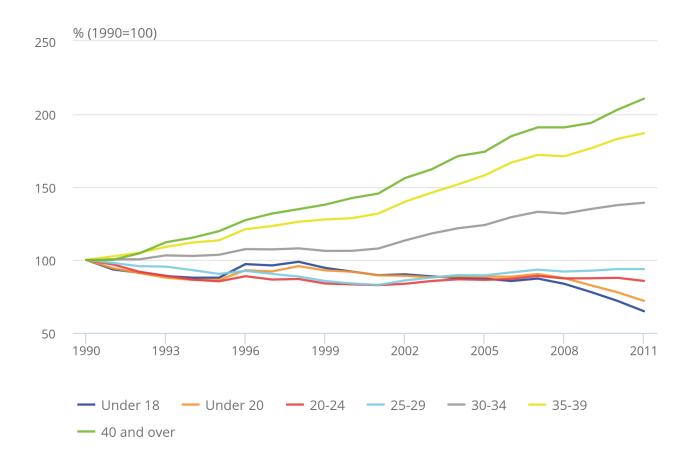
5. Age at conception

Between 2010 and 2011 conception rates in 2011 increased for women aged 30 years and over, stayed the same for women aged 25–29 and decreased for women aged under 25 years. The largest percentage increase in conception rates occurred among women aged 40 and over (3.7%). Smaller increases in conception rates were recorded among women aged 30–34 and 35–39 rising by 1.2% and 2.1% respectively. Conception rates for women aged under 20 and 20–24 have decreased by 7.6% and 2.5% respectively.

Figure 2: Relative changes in age-specific conception rates, 1990–2011

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England and Wales



Source: Office for National Statistics

The conception rate for women aged 40 and over has more than doubled since 1990 (Figure 2) from 6.6 to 13.9 conceptions per thousand women. The number of women in this age group conceiving has risen from 12,032 in 1990 to 28,747 in 2011. For women aged 40 and over, the percentage of conceptions leading to abortion fell from 43% in 1990 to 28% in 2011. Compared with 2010, the number of conceptions to women aged 40 and over has increased by 3.0%, but the percentage of conceptions leading to abortion decreased by 0.3 percentage points. Reasons for an increased number of women aged 40 and over conceiving include increased participation in higher education; delayed marriage and partnership formation (ONS 2012); the desire to establish a career, get on the housing ladder and ensure financial stability before starting a family (Jefferies, 2008 (297 Kb Pdf); Ní Bhrolcháin, 2012).

The conception rate for women aged 35–39 continued to rise, from 61.5 conceptions per thousand women in 2010 to 62.8 in 2011, a rise of 2.1%. The number of conceptions to this age group fell by 1.4%, indicating that this rise was due to the size of the female population of childbearing age decreasing by 3.4% between 2010 and 2011.

Women aged 30–34 had the lowest proportion of conceptions leading to abortion at 13% in 2011. This is the same as 2010, when this age group also experienced the lowest proportion of conceptions leading to abortion. The conception rate continued to rise for this age group, reaching 124.9 conceptions per thousand women in 2011, compared with 89.7 in 1990 and 123.4 in 2010. The 30–34 age group is the youngest age group in which conception rates have risen almost continuously since 1990 and the rise may also be associated with the reasons outlined above.

Conceptions to women aged 25–29 have remained fairly stable, with the conception rate unchanged at 129.3 between 2010 and 2011. The conception rate for this age group declined between 1990 and 2001 when it reached 114.2 conceptions per thousand women, a fall of 17% before gradually rising. The conception rate for women aged 25–29 is now 6.3% below the 1990 level of 138.0 conceptions per thousand women aged 25–29.

Conceptions to women aged 20–24 have followed a similar pattern to the 25–29 age group, although the conception rate for this age group fell in 2011 (a 2.5% decrease). The conception rate has increased since 2001 and the conception rate for women aged 20–24 in 2011 is 14% below the 1990 level of 124.0 conceptions per thousand women.

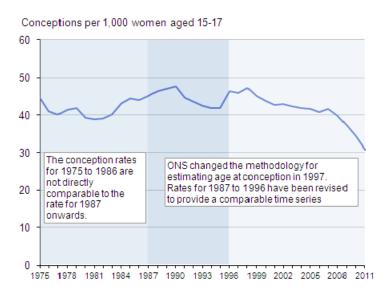
The conception rate for women aged under 20 fell by 7.6% to 48.9 conceptions per thousand women aged 15–19 in 2011 (from 52.9 in 2010). This continues the overall downward trend in the conception rate for women aged under 20 since 2007 from 61.4 conceptions per thousand women. In 2011 conceptions to women aged under 18 accounted for 37% of all conceptions to women aged under 20, this compares with 38% in 2010.

In 2011 there were 31,051 conceptions to women aged under 18 compared with 34,633 in 2010, a decrease of 10%. This is the lowest number of conceptions in this age group since 1969. Nearly half (49%) of all conceptions to women aged under 18 in 2011 led to an abortion, this figure has remained relatively unchanged since 2006.

The under 18 conception rate for England and Wales was 30.9 conceptions per thousand women aged 15–17 in 2011 compared with 34.3 in 2010, a decrease of 9.9%. This is the lowest estimated under 18 conception rate since comparable conception statistics were first produced in 1969. This fall in the conception rate can be attributed to a 11.7% fall in the conception rate leading to abortion and a 8.1% fall in the rate of conceptions leading to a maternity. Figures for 2011 continue the overall downward trend in the conception rate for women aged under 18 since 1998 when there were 47.1 per thousand women aged 15–17, despite slight increases in 2002 and 2007. Since 1998 the conception rate for women aged under 18 has decreased by 34%.

Figure 3: Under 18 conception rate, 1975-2011

England and Wales



The number of conceptions to girls aged under 16 decreased by 10% from 6,674 in 2010 to 5,991 in 2011. A similar decline can also be seen in the conception rate for girls aged under 16. In 2011 there were 6.1 conceptions per thousand girls aged 13–15 compared with 6.8 in 2010, a decrease of 10%. This fall in the conception rate consists of a 12% fall in the rate of conceptions leading to abortion and a 4.0% fall in the rate of conceptions leading to a maternity. The percentage of conceptions leading to abortion for this age group has also fallen from 63% in 2010 to 60% in 2011.

Overall the under 16 conception rate has decreased over the last decade from 8.0 conceptions per thousand girls aged 13–15 in 2001 to 6.1 in 2011 despite small rises in some years. The under 16 conception rate is the lowest since 1969, the first year for which we have comparable data, when a rate of 6.9 conceptions per thousand girls aged 13–15 was recorded. Nearly three-quarters (71%) of under 16 conceptions in 2011 were to girls aged 15.

There are a number of factors which could explain the recent reduction in teenage conceptions, including:

- the programs invested in by successive governments (for example sex and relationships education, improved access to contraceptives and contraceptive publicity)
- a shift in aspirations of young women towards education (<u>Broecke and Hamed, 2008</u>)
- the increased media awareness of young people and the perception of stigma associated with being a teenage mother (McDermott et al. 2004)

6. Why do teenage conceptions matter?

It is widely understood that teenage pregnancy and early motherhood can be associated with poor educational achievement, poor physical and mental health, social isolation, poverty and related factors. There is also a growing recognition that socio-economic disadvantage can be both a cause and a consequence of teenage motherhood (Swann et al. 2003). This led the previous Government to set a target to halve the teenage conception rate in England by 2010, when compared with 1998. Local authorities set ten year strategies in place, aiming to reduce the local rate between 40% and 60%. These local targets were to help underpin the national 50% reduction target.

The Teenage Pregnancy Strategy ended in 2010; however teenage pregnancy has remained an area of policy interest. The current Government has included the under 18 teenage conception rate as one of its three sexual health indicators in its Public Health Outcomes Framework (2013–2016) and it is one of the national measures of progress on child poverty. This ensures a continued focus on preventing teenage conceptions as well as the social impact upon teenage mothers.

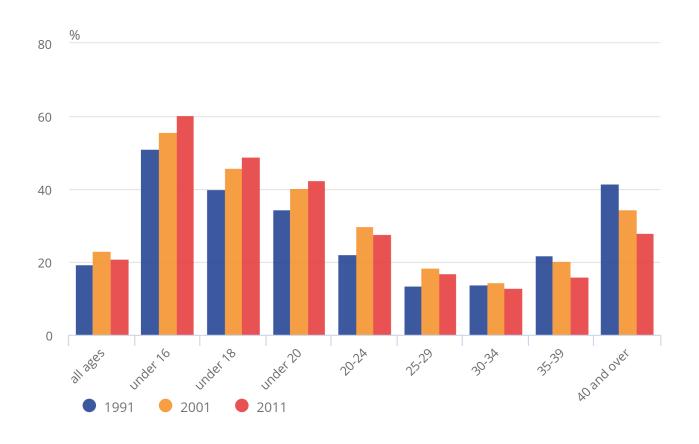
7. Conceptions leading to abortion

The percentage of conceptions leading to a legal abortion varies by age group. Over the last two decades this figure has generally increased for women aged under 20 but decreased for women aged 35 and over. For women in their twenties and early thirties the percentage of conceptions leading to a legal abortion generally increased between 1991 and 2001 but decreased steadily until 2009-2010 before increasing slightly in 2011.

Figure 4: Conceptions: percentage leading to legal abortion by age of woman at conception, 2011

Figure 4: Conceptions: percentage leading to legal abortion by age of woman at conception, 2011

England and Wales



Source: Office for National Statistics

8. Conceptions by area of usual residence

For women usually resident in England, the overall conception rate remained unchanged from 2010 with 80.7 conceptions per thousand women aged 15–44 in 2011. For women usually resident in Wales, the overall conception rate fell by 0.8% from 75.7 conceptions per thousand women aged 15–44 in 2010 to 75.1 in 2011.

A comparison of rates across regions in England for all ages shows that the North East had the lowest conception rate in 2011, with 73.6 conceptions per thousand women aged 15–44. London had the highest overall conception rate at 89.5.

Revisions to subnational conception rates for 2002-2010 will be provided in future releases following population estimate revisions (to be published in March/April 2013) to take account of the 2011 Census.

9. Under 18 conceptions by area of usual residence

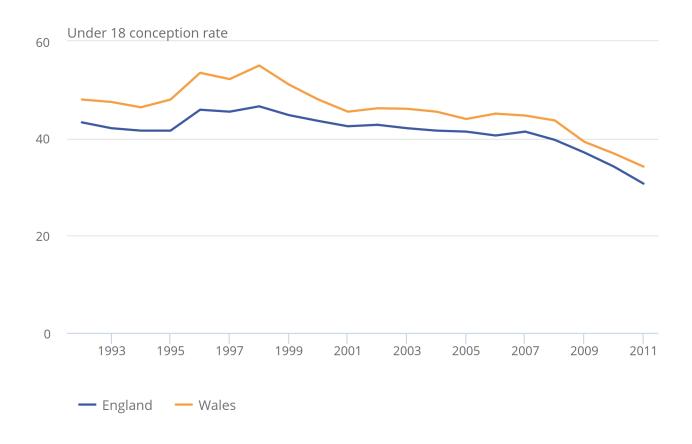
For women usually resident in England the under 18 conception rate fell by 10% from 34.2 conceptions per thousand women aged 15–17 in 2010 to 30.7 in 2011. A decrease was also recorded for women usually resident in Wales where the under 18 conception rate fell by 7.3% from 36.9 conceptions per thousand women aged 15–17 in 2010 to 34.2 in 2011. In 1998, the under 18 conception rate in England was 46.6 conceptions per thousand women aged 15-17. A comparison of under 18 conception rates for England and Wales can be seen in Figure 5.

Figure 5: Under 18 conception rates 1992-2011

England and Wales

Figure 5: Under 18 conception rates 1992–2011

England and Wales



Source: Office for National Statistics

A comparison of rates across regions in England shows that the North East had the highest under 18 conception rate in 2011, with 38.4 per thousand women aged 15–17. The South East had the lowest rate for women aged under 18 in 2011 with 26.1 per thousand women aged 15–17.

It should be noted that at the local level, statistics for under 18 conceptions can fluctuate between years (either due to an unusually high number of teenage conceptions in a year, or an unusually low number).

Figure 6: Under 18 conception rates by local authority, 2011

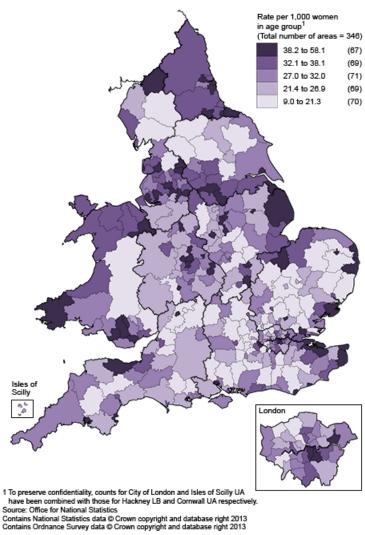


Table 1: The ten areas with the highest conception rate for women aged under 18 in 2011

Rank Local Authority		Number of Conceptions 2011	Conception rate per thousand women age 15–17, 2011
1	Blackpool UA	149	58.1
2	Corby	65	57.9
3	Hastings	96	57.0
4	Merthyr Tydfil	61	54.1
5	Burnley	87	53.2
6	Torbay UA	119	53.1
7	Manchester	411	52.5
8	Kingston upon Hull, City of UA	231	50.4
9	Nottingham UA	243	49.5
10	Middlesbrough UA	132	48.9
10	Coventry	285	48.9

Source: Office for National Statistics

As can be seen from the map (Figure 6) there is significant variation in the conception rate at the local level. When analysing figures for areas with small populations, for example Rutland UA, it is important to also take into account the numbers involved, as a slight change when numbers are small can lead to large changes in the rate. Other population characteristics can also have an impact, for example, the ethnic composition of an area, the level of deprivation and educational attainment levels.

There has been widespread variation in the success of local authorities in reducing teenage conception rates since 1998. For further information on this variation and ways in which effective reductions in teenage pregnancy can be made see the Teenage Strategy Beyond 2010, published by the previous Government in 2010 and available on the Department for Education website.

10. Users and uses of conception statistics

The Department for Education (DfE) is a key user of conception statistics. DfE monitor the number and rate of under 18 conceptions and provide this data to local authorities to assist them in their wider work to reduce child poverty and narrow inequalities.

The Department of Health (DH) is also a key user of conception statistics. DH monitor the rate of under 18 conceptions under the Public Health Outcomes Framework 2013—2016 as part of the measures of health improvement. DH uses the numbers of conceptions at all ages as a marker for the success of policies on access to contraception (and other sexual health services). DH uses conception statistics by age because they are of use to maternity service providers, particularly during the antenatal period, to allow them to plan for the level of demand for antenatal services.

In Wales teenage conception rates are used widely as outcome indicators in the sexual health context for example in the <u>Sexual Health and Well-being Action Plan for Wales, 2010–15</u>, as well as being a general indicator of health and health inequality for example in <u>Our Healthy Future</u>. The conception rate for under 18 years is the most commonly used with the underage rate (under 16 years) being a key health indicator for children and young people. See for example <u>Child Poverty</u> targets.

Local authorities use the data, particularly the number and rate of under 18 conceptions to feed into their Joint Strategic Needs Assessments and to inform their commissioning decisions. They also use the statistics to make comparisons with other local areas and with the county, region and national level. Voluntary and community sector organisations, particularly those working in the field of sexual health, use the statistics to inform their work with local areas.

11. Further information

More data on annual conceptions, in England and Wales for 2011 are available on the ONS website.

The <u>Vital Statistics: Population and Health Reference Tables</u> provide provisional quarterly and annual conception statistics for England and Wales by age of woman at conception.

Quarterly Conceptions to Women aged under 18 provides provisional quarterly statistics on the number of conceptions to women aged under 18 by regions and other local authority areas within England and Wales.

There is an <u>interactive mapping</u> tool which enables trends in conceptions to be analysed at the local level. The tool will be updated in Summer/Autumn 2013 to include revised rates for 2002-2010 and rates for 2011.

There is an interactive Excel toolkit allowing users to explore under 18 and under 16 conceptions statistics and their links with measures of deprivation at the national, regional and local level. This has been published with an analysis of under 18 conceptions and their links to measures of deprivation in England and Wales, 2008-2010, exploring the link between teenage conceptions and measures of deprivation both nationally and subnationally.

Previous publications on <u>Annual Conceptions to Women aged under 18</u>, <u>England and Wales</u> and <u>Conception Summary Tables</u> have been discontinued and are now incorporated within the annual publication as a result of the review of <u>conception outputs in 2011</u>.

For more information on data quality, legislation and procedures relating to conception statistics see <u>Conceptions Metadata 2011 (143.5 Kb Pdf)</u> and <u>Conceptions Quality and Methodology Information document (131.5 Kb Pdf)</u>.

Conception statistics are subject to disclosure control to prevent the discovery of individuals at sub-national levels of geography. Occasionally suppressing other areas is necessary to prevent disclosure by differencing. Disclosure of conceptions is in accordance with Department of Health practice in relation to the release of abortion statistics.

<u>Annual abortion statistics</u> are published by the Department of Health. These statistics are based on date of occurrence, whereas ONS conception statistics are based on estimated date of conception.

Scottish conception figures are available for women aged under 16, under 18 and under 20. In 2006 Information Services Division (ISD) Scotland introduced a new method of calculating teenage pregnancy information. The new methodology means that Scottish teenage pregnancy rates can be directly compared with the rates published for England and Wales.

In Northern Ireland it is lawful to perform an operation for the termination of a pregnancy, where:

- it is necessary to preserve the life of the woman, or
- there is a risk of real and serious adverse effect on her physical or mental health, which is either long term or permanent.

In any other circumstance it would be unlawful to perform such an operation. Due to the small numbers of abortions carried out in Northern Ireland each year, and in order to protect patient confidentiality, information on abortions is only released as a Northern Ireland total, and as such cannot be broken down for comparative analysis. Consequently there are no comparable conception figures for Northern Ireland.

Further statistics on Births for England and Wales are available on the ONS website.

12. References

Broecke S and Hamed J, 2008, Gender Gaps in Higher Education Participation, Department of Innovation, Universities and Skills Research Report 08 14.

Jefferies J, 2008 Fertility Assumptions for the 2006-based national population projections (297 Kb Pdf), Population Trends 131 pp 19-27.

McDermott E, Graham H and Hamilton V, 2004, <u>Experiences of Being a Teenage Mother in the UK: A Report of a Systematic Review of Qualitative Studies</u>, Social and Public Health Sciences Unit.

Ní Bhrolcháin M and Beaujouan E, 2012, <u>Fertility postponement is largely due to rising educational enrolment</u>, Population Studies: A Journal of Demography.

Office for National Statistics: Statistics on families and households.

Swann C, Bowe K, McCormick G and Kosmin M, 2003, <u>Teenage pregnancy and parenthood: a review of reviews, Health Development Agency</u>.

Wellings K and Kane R, 1999, <u>Trends in teenage pregnancy in England and Wales: how can we explain them?</u> Journal of the Royal Society of Medicine 92(6), pp 277–282.

Wood R, Botting B and Dunnell K, 1997, <u>Trends in conceptions before and after the 1995 pill scare</u>, Population Trends 89, pp 5–12.

13. Background notes

- Conception statistics include pregnancies that result in either one or more live births or stillbirths (a maternity) or a legal abortion under the Abortion Act (1967). They do not include miscarriages or illegal abortions. More information on this can be found in the Accuracy section of the <u>Conceptions Quality and Methodology Information document (131.5 Kb Pdf)</u>.
- 2. Conception rates are based on the latest mid-year population estimates for the reference year at the time of publication. Conception rates for England, Wales and England and Wales, 2002 to 2010 have been calculated using population estimates revised to take account of the 2011 Census. Rates may therefore differ from those previously published. Revisions to subnational population estimates for 2002 to 2010 are due to be published in March/April 2013. Revisions to subnational conception rates for 2002 to 2010 will therefore take place in future releases.
- 3. In 1999, an amendment was made to the method for estimating the age at conception where the conception occurred in the same calendar month as the woman's birthday. The new algorithm took account of the day of the mother's birth and the estimated day of conception rather than just using year and month. The first data year to use this new algorithm was 1997. The amendment had a relatively small impact on the under 18 conception rate. The change was estimated to result in around a 2.6% decrease in the under 18 conception rate between 1987 and 1991. The impact on 1992 to 1997 was much smaller (around 0.6% decrease).
- 4. The date of conception is estimated using recorded gestation for abortions and stillbirths, assuming 38 weeks gestation for live births.
- 5. A woman's age at conception is calculated as the number of complete years between her date of birth and the date of conception. In many cases her birthday will occur between conception and the birth or abortion; a woman may conceive, for example, at age 19 and give birth at age 20. The conception and birth may also occur in different calendar years. For these reasons the number of conceptions to women of a given age in a given year does not match the number of maternities and abortions to women of the same given age in the same given year.
- 6. The Human Fertilisation and Embryology Act (2008) contained provisions enabling two females in a same-sex couple to register a birth from 1 September 2009 onwards. Abortion notifications also contain information about whether the woman was in a civil partnership (legal partnership for same-sex couples). Due to relatively small numbers, conceptions within a civil partnership (218 in 2009, 715 in 2010, 425 in

2011) are included with conceptions within marriage. Conceptions to same-sex couples not in a civil partnership (96 in 2009, 152 in 2010, 227 in 2011) are included with conceptions outside marriage. Due to the relatively small numbers, the impact on the statistics is negligible.

- 7. Under arrangements made following implementation of the Abortion Act (1967), the Office for National Statistics and its predecessors processed and analysed the abortion notification forms (HSA4) sent to the Chief Medical Officers of England and Wales. From 1 April 2002 the Department of Health took over this work, and the system has been redesigned to process the new abortion notification forms that were introduced from 18 April 2002.
- 8. Numbers and rates of conceptions are given by mother's usual area of residence based on 2011 boundaries. The postcode of the woman's address at the time of the maternity or abortion was used to determine the health authority she was living in at the time of the conception. Direct comparisons with conceptions data by area published in previous years are not always possible because of boundary changes.
- Special extracts and tabulations of conception data for England and Wales are available to order (subject
 to legal frameworks, disclosure control, resources and agreements of costs, where appropriate). Such
 enquiries should be made to:

Vital Statistics Outputs Branch
Life Events and Population Sources Division
Office for National Statistics
Segensworth Road
Titchfield
Fareham
Hampshire
PO15 5RR

Tel: +44 (0)1329 444 110 E-mail: vsob@ons.gsi.gov.uk

- 10. We would welcome feedback on the content, format and relevance of this release. The Health and Life Events user engagement strategy is available to download from the ONS website. Please send feedback to the postal or email address above. A feedback survey for conception statistics took place in February /March 2012. No responses were received.
- 11. Follow ONS on Twitter and Facebook.
- 12. Next publication date: February/March 2014.
- 13. Details of the policy governing the release of new data are available by visiting www.statisticsauthority.gov.uk/assessment/code-of-practice/index.html or from the Media Relations Office email: media.relations@ons.gsi.gov.uk

The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics.

Designation can be broadly interpreted to mean that the statistics:

- meet identified user needs
- are well explained and readily accessible
- are produced according to sound methods
- are managed impartially and objectively in the public interest

Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.